

Article 2: the parameters of the operational duty



Rabone v Pennine Care NHS Trust [2012] UKSC 2

- Operational duty on the state to take reasonable steps to protect from a real and immediate risk of suicide those who are under the control of the state
- In most cases involving medical negligence no operational duty but there is an exception for psychiatric patients detained in hospital under the Mental Health Act 1983
- Could an operational duty be owed to a psychiatric patient who was not detained under the 1983 Act?

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Rabone and another v Pennine Care NHS Trust [2012] UKSC 2 (cont.)

•Relevant considerations were (i) whether there had been an assumption of responsibility by the state; (ii) the individual's vulnerability; (iii) the nature of the risk

•MR had been admitted to hospital because she was a suicide risk and vulnerable due to her mental state

•Although she was a voluntary patient the hospital had power to prevent her leaving should she have insisted on doing so

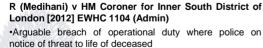
•The difference between her position and that of a detained psychiatric patient was one of form and not substance

•The Trust plainly owed her the operational duty

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•Contrary decision by coroner was unreasonable

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•Coroner's decision not to resume inquest following criminal proceedings unlawful

•Coroner's discretion circumscribed by requirements of Article 2

Anticle 2

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R (Kent County Council) v HM Coroner for the County of Kent (North-West District) [2012] EWHC 2768 (Admin)

 In 'potential territory' of Art 2 operational duty where a child of 14 was known by social services to be at risk of harm

- •However, no operational duty arose on the facts
- $\mbox{-No}$ real and immediate risk to life of which the authorities were or should have been aware
- •Not proportionate to require local authority to exercise sufficient control over each 'child in need' for operational duty to arise
- •Coroner's decision to hold Article 2 inquest quashed

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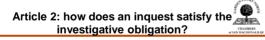


Worcestershire County Council and Worcestershire Safeguarding Children Board v HM Coroner for the County of Worcestershire [2013] EWHC 1711

•'Distinct possibility' of Article 2 inquest based on apparent failures of state agencies in dealing with a child of 16 who had been in the case of the local authority.



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R (Lewis) v HM Coroner for Mid and North Division of County of Shropshire [2009] EWCA Civ 1403

•Power but no duty to take jury's verdict on matters which are potentially but not probably causative of death

•Relevance of Coroner's power to make rule 43 report

Article 2: how does an inquest satisfy the investigative obligation?

R (Lepage) v HM Assistant Deputy Coroner for Inner South London [2012] EWHC 1485 (Admin) 30.05.12 (NB Chief Coroner)

- No duty on coroner to investigate possible as well as probable causes of death and to leave possible causes to the jury for consideration in their verdict
- No part of Lewis that in the absence of a Rule 43 report the power to investigate potentially causative matters becomes a duty

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• R (Sreedharan) v HM Coroner for the County of Greater Manchester and others [2013] EWCA Civ 181

Scope

- R (Kent County Council) v HM Coroner for the County of Kent (North-West District) [2012] EWHC 2768 (Admin)
- R (Duffy) v HM Deputy Coroner for County of Worcestershire [2013] EWHC 1654 (Admin)

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Verdicts



- R (Secretary of State for Justice) v HM Deputy Coroner for the Eastern District of West Yorkshire [2012] EWHC 1634 (Admin)
- R (Wilkinson) v HM Coroner for the Greater Manchester South District [2012] EWHC 2755 11.10.12
- R (Lagos) v HM Coroner for the City of London [2013] EWHC 423

Hillsborough



- · Her Majesty's Attorney-General v Her Majesty's Coroner of South Yorkshire (West), Her Majesty's Coroner of West Yorkshire (West) [2012] EWHC 3783 (Admin) inquisitions quashed and new inquests ordered pursuant to application by Attorney-General under section 13 Coroners Act 1988
- New inquests listed to begin 31.03.14
- · Article 2 inquests to be heard with jury

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- Mižigárová v Slovakia (Articles 2, 3, 13, 14)
- Eremiášová and Pechová v the Czech Republic (Articles 2, 13)

• Dordević v Croatia (Articles 2, 3, 8, 14)

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